

EVIDENCE DOSSIER

Aadhaar Biometric Fraud & Digital Dacoity

Compiled for Court Submission — Suo Moto / Criminal Proceedings

Prepared: March 2026 | Document Classification: CONFIDENTIAL — LEGAL USE ONLY

Sources: MHA / I4C Official Advisories | UIDAI Records | Supreme Court Judgments |
Police FIRs & Chargesheets | Parliamentary Records | World Economic Forum | Judicial Precedents

APPLICABLE STATUTES:

Aadhaar Act, 2016 (Sec. 29, 37–40) | IT Act, 2000 (Sec. 43, 66, 66C, 66D) | IPC (Sec. 378, 420, 468, 471) |
DPDP Act, 2023

PART I — EXECUTIVE SUMMARY & SCOPE

This dossier constitutes a structured evidentiary compilation for submission before a competent judicial authority in proceedings related to Aadhaar-linked digital fraud, biometric cloning, and systematic financial dacoity. All incidents and technical findings cited herein are sourced from: (a) official government advisories and parliamentary records, (b) First Information Reports (FIRs) and police chargesheets, (c) verified investigative journalism, and (d) internationally recognised cybersecurity research bodies.

1.1 Scale of the Problem — Key Statistics

Metric	Documented Figure / Source
Citizens' Aadhaar data exposed (2018)	1.1 Billion records — WEF Global Risks Report 2019; Avast Security Report
Dark Web breach (2023) — records sold	815 million PII records incl. Aadhaar + passport — Resecurity (USA) Report, Oct 2023
AePS fraud share of all financial cybercrime (2023)	11% of all cyber-enabled financial fraud — I4C CEO, Annual Conference 2024
Total cybercrime complaints (2023)	13,10,329 complaints — National Cybercrime Helpline (1930) + cybercrime.gov.in
Primary states of origin for AePS fraud	Bihar and Jharkhand — I4C, MHA Annual Report 2024
Max daily AePS withdrawal (national)	Rs 10 billion (Rs 1,000 crore) per day — NPCI data 2023
Govt websites accidentally exposing Aadhaar data (2018)	200+ official websites — University of Washington Cybersecurity Report, 2019
Govt officials blocked for unauthorized access	5,000+ officials — UIDAI internal action, reported 2018
Cloned fingerprints seized (Hyderabad, 2022)	2,500 cloned fingerprints — AP Cybercrime Police, Hyderabad

PART II — APPLICABLE LEGAL FRAMEWORK

2.1 Aadhaar Act, 2016 — Relevant Penal Provisions

The Aadhaar (Targeted Delivery of Financial and Other Subsidies, Benefits and Services) Act, 2016 prescribes the following offences directly relevant to the instant matter:

Section	Offence	Punishment	Relevance
Sec. 29	Unauthorised use/disclosure of identity information and biometric data	Imprisonment up to 3 years + fine up to Rs. 10,000 (individual) / Rs. 1 lakh (company)	Core offence in all AePS fraud cases
Sec. 37	Impersonation of an Aadhaar number holder — changing/attempting to change biometric/demographic info	Imprisonment up to 3 years + Rs. 10,000 fine	Biometric cloning & fake Aadhaar use
Sec. 38	Pretending to be an agency authorised to collect identity information	Up to 3 yrs. / Rs. 10,000 (individual); Rs. 1 lakh (company)	Fake enrollment operators
Sec. 39	Disclosure of identity information in contravention of any agreement/arrangement	Up to 3 yrs. or Rs. 10,000 fine	Portal/registry data leaks
Sec. 40	Unauthorised access to the CIDR (Central Identities Data Repository); hacking	Imprisonment up to 10 years + minimum Rs. 10 lakh fine	Database breach; WhatsApp access selling

2.2 Information Technology Act, 2000 — Relevant Provisions

Section	Offence	Punishment
Sec. 43	Unauthorised access to computer systems; data theft; introduction of malicious code	Civil liability — compensation (no cap)
Sec. 66	Computer-related offences (criminal version of Sec. 43)	Imprisonment up to 3 years + fine up to Rs. 5 lakh
Sec. 66C	Identity theft — fraudulently using someone's unique identification feature (e-signature, password, biometric)	Imprisonment up to 3 years + fine up to Rs. 1 lakh
Sec. 66D	Cheating by personation using computer resource	Imprisonment up to 3 years + fine up to Rs. 1 lakh
Sec. 72A	Disclosure of information in breach of lawful contract — by service provider	Imprisonment up to 3 years + fine up to Rs. 5 lakh

2.3 Indian Penal Code (IPC) — Concurrent Charges

- **Section 378 / 379 — Theft:** Stealing biometric/financial data from digital systems.
- **Section 420 — Cheating:** Fraudulently inducing banks/systems to part with money via spoofed biometrics.
- **Section 468 — Forgery for fraud:** Creating silicon fingerprint molds/clones to falsely authenticate.
- **Section 471 — Using forged documents:** Using cloned fingerprints/Aadhaar copies as genuine.
- **Section 120B — Criminal Conspiracy:** Organised inter-state gang operations documented in police chargesheets.

2.4 Constitutional & Supreme Court Precedents

Justice K.S. Puttaswamy v. Union of India (2017) — 9-Judge Bench

The Supreme Court unanimously declared the Right to Privacy a fundamental right under Articles 14, 19, and 21 of the Constitution, explicitly overruling M.P. Sharma and Kharak Singh. This judgment establishes the constitutional bedrock for all data protection proceedings and requires proportionality in any state intrusion into biometric data.

Source: *Justice K.S. Puttaswamy v. Union of India*, AIR 2017 SC 4161 — Nine-judge Constitution Bench

Justice K.S. Puttaswamy v. Union of India (2018) — Aadhaar Judgment

The five-judge Constitutional Bench upheld Aadhaar with partial modifications, notably striking down its mandatory use for bank accounts and mobile SIMs under Section 57. The Court held that private entities cannot compel Aadhaar-linked authentication. This judgment is critical to establish that any unauthorised use of Aadhaar data by private actors or rogue gangs is per se unconstitutional in addition to being criminal.

Source: *Justice K.S. Puttaswamy v. Union of India*, (2019) 1 SCC 1 — Five-judge Constitution Bench

PART III — DOCUMENTED DATA BREACHES: CHRONOLOGICAL EVIDENCE

Each incident below is independently sourced and documented through government records, police FIRs, parliamentary proceedings, or internationally verified journalism. These constitute the factual substrate of the digital dacoity pattern.

INCIDENT 1: The Tribune Investigation — January 2018

Field	Details
Date	January 3, 2018 (breach ongoing since mid-2017)
Source	The Tribune (Chandigarh) — Investigative journalist Rachna Khaira; UIDAI FIR; WEF Global Risks Report 2019
Nature of Breach	Anonymous operators on WhatsApp sold 'gateway' credentials to UIDAI portal for Rs 500 via Paytm. Access allowed retrieval of any Aadhaar holder's name, address, photo, phone, email. Additional Rs 300 unlocked software to print fake Aadhaar cards.
Scale	1.1 Billion records accessible. Over 1 lakh Village-Level Enterprise (VLE) operators suspected to have acquired illegal access.
Technical Vector	Credential abuse — compromised 'agent' logins; unauthorised access to aadhaar.rajasthan.gov.in; remote software installation via TeamViewer to evade detection.
Government Response	UIDAI filed FIR against The Tribune reporter. UIDAI Additional DG Sanjay Jindal confirmed: 'Anyone else having access is illegal, and is a major national security breach.'
International Verification	WEF Global Risks Report 2019 cited this as the world's largest data breach. Avast Security ranked it Top 10 Biggest Data Breaches in 2018.
Legal Provisions	Aadhaar Act Sec. 40 (CIDR hacking); IT Act Sec. 66 & 66C; IPC Sec. 120B (conspiracy)

Primary source: The Tribune, 'Rs 500, 10 minutes, and you have access to billion Aadhaar details', Rachna Khaira, January 3, 2018 — tribuneindia.com

Corroborating source: WEF Global Risks Perception Survey Report 2019, World Economic Forum, Davos

INCIDENT 2: 200+ Government Websites Data Exposure — 2018

Date: March–April 2018 (discovered)

Source: University of Washington (JSIS) Cybersecurity Analysis; UIDAI internal action records

Nature: Approximately 200 official government websites accidentally published Aadhaar data publicly. Thousands of government databases with confidential information were findable via ordinary

Google searches. 70+ subdomains under a Government of India website exposed an unsecured API allowing anyone to verify any Aadhaar number, name, gender, and date of birth without authentication — a direct violation of the Aadhaar Act, 2016.

Action Taken: UIDAI blocked 5,000+ government officials for unauthorised access. Indane/LPG (state utility) portal allowed download of names and Aadhaar numbers for all registered consumers without any login requirement.

Source: JSIS University of Washington, 'The Aadhaar Card: Cybersecurity Issues with India's Biometric Experiment', 2019 — jsis.washington.edu

INCIDENT 3: ICMR/Dark Web Breach — October 2023

Date: October 2023

Source: Resecurity Inc. (American Cybersecurity Firm); Drishti IAS Analysis; Parliamentary Debate

Nature: Personally Identifiable Information (PII) of 815 million Indian citizens, including Aadhaar numbers and passport details, was listed for sale on the Dark Web. Threat actors claimed the data was sourced from the Indian Council of Medical Research (ICMR). ICMR was subjected to over 6,000 cyberattack attempts in 2022 alone. A second threat actor, using the handle 'Lucius', claimed access to 1.8 terabyte data leak from an unnamed Indian law enforcement agency. Data samples reviewed by researchers contained direct references to UIDAI and Aadhaar card details, as well as voter identity cards.

Verification: Resecurity researchers confirmed data samples matched UIDAI-linked records. Voter ID and Aadhaar card scans were confirmed in the leaked dataset.

Source: Resecurity Inc. Threat Intelligence Report, October 2023 — resecurity.com; Drishti IAS 'Massive Aadhaar Data Breach' Analysis — drishtiiias.com

INCIDENT 4: State Portal API Exposure — 2024

Date: 2024 (reported)

Source: Fair Observer analysis, December 2025; UIDAI Compliance Audit

Nature: A state government portal was found exposing Aadhaar-linked beneficiary data. Multiple organisations also found to expose Aadhaar numbers, dates of birth, and addresses through fragile/unsecured API endpoints, despite UIDAI enforcing strict compliance requirements. Aadhaar Authentication for Good Governance Amendment Rules, 2025, extended authentication rights to private entities — raising fresh concerns documented by legal scholars about expanded risk surface.

Source: Fair Observer, 'Aadhaar: A Better Digital Identity and the Peril of Cybercrime', December 19, 2025 — fairobserver.com

PART IV — BIOMETRIC CLONING & AePS FRAUD: CASE-BY-CASE EVIDENCE

The following cases are documented through police FIRs, press conferences by senior police officers, court-produced chargesheets, and verified investigative journalism. These cases collectively establish a pattern of organised digital dacoity using Aadhaar biometric data as the attack vector.

4.1 MHA/I4C Official Advisory — February 21, 2023

[Government of India — Primary Official Source]

The Indian Cyber Crime Coordination Centre (I4C) — MHA's nodal cybercrime agency — issued an official advisory dated February 21, 2023 to all State and Union Territory governments. The letter, verified by ThePrint, confirmed the following:

- **Method confirmed by MHA:** Cybercriminals were 'cloning' biometric fingerprint data uploaded on state property registry websites (sale deeds and registration agreements).
- **Purpose:** The cloned biometric data was being used to conduct unauthorised withdrawals through the Aadhaar Enabled Payment System (AePS).
- **MHA Direction:** All states directed to instruct Revenue and Registration Departments to 'mask' fingerprints on documents uploaded on registry websites.
- **Additional Directions:** Investigate complaints, sensitise victims, run awareness campaigns.

Source: I4C/MHA Advisory dated February 21, 2023 — reported by ThePrint, 'Cybercriminals cloning Aadhaar biometric data to commit fraud: MHA nodal agency to states', March 4, 2023

4.2 Parliamentary Record — Contradiction Between UIDAI and Police Evidence

A critical evidentiary contradiction exists in the parliamentary record, directly relevant to establishing institutional negligence:

July 2023: Minister of State for Finance Dr. Bhagwat Karad told Parliament, in response to questions about rising AePS fraud: 'UIDAI has apprised that no incident of cloning of Aadhaar data has been reported.'

This statement is directly contradicted by documented police investigations in Andhra Pradesh, Uttar Pradesh, Madhya Pradesh, Haryana, Karnataka, Telangana, and West Bengal — all revealing inter-state gangs cloning Aadhaar-linked fingerprints. CPI(M) MP John Brittas formally wrote to the Prime Minister urging government to take cognisance of the rising AePS fraud linked to biometric cloning.

Source: MediaNama, 'AePS Frauds Contributed to 11% of Financial Frauds: I4C Data', January 5, 2024; Lok Sabha Records, July 2023

4.3 The Modus Operandi — Technical Process (As Established in Court-Produced Police Records)

Based on chargesheets and police commissioner press conferences from Mangaluru, Bengaluru, Hyderabad, and Kolkata cases, the following technical chain has been judicially established:

Step	Action	Technical Detail (from Police Records)
1	Data Acquisition	Fraudsters register fake credentials on state property portals (Kaveri/K-2 Karnataka, Andhra Pradesh Registration Portal). Submit online applications for certified copies of randomly selected registration numbers.
2	Document Download	PDF copies of registered documents (sale deeds) are downloaded. These legally filed documents contain clear photographs of fingerprints/thumb impressions as required by the Registration Act.
3	Fingerprint Selection	Documents sorted — those with sharp, clear fingerprint images selected. Mangaluru police recovered 1,000+ Karnataka documents and 300+ Andhra Pradesh documents in a single case.
4	Physical Replication	Fingerprint image transferred to butter paper/acetate. Silicon/rubber compound mold created — image adjusted to exact thumb size. The mold replicates the ridge pattern of the victim's fingerprint.
5	AePS Authentication Bypass	The silicon mold is placed on an AePS-enabled biometric device (STQC-certified fingerprint scanner operated by bank Business Correspondent). Victim's Aadhaar number entered. System authenticates — matching clone to UIDAI database. Authentication succeeds due to absence of liveness detection.
6	Withdrawal Execution	Maximum Rs 10,000 per transaction withdrawn. Daily limit: Rs 25,000 per account. Transactions executed remotely — 200+ km from victim's location. Multiple accounts targeted per device per day.
7	Laundering	Proceeds distributed across multiple bank accounts under false credentials. Devices and SIM cards discarded. Gang cells operate independently — arrests of one team do not disrupt others.

Sources: Mangaluru Police Commissioner Press Conference, October 29, 2023; The Hindu, 'How fraudsters stole money using Aadhaar numbers and fingerprints', December 15, 2023; Deccan Herald, November 7, 2023

PART V — INDIVIDUAL CASE RECORDS (FIR-LINKED)

CASE A: Mangaluru AePS Gang — Karnataka (October 2023)

Element	Detail
Accused (Arrested)	1. Deepak Kumar Hembram, 33, Bihar 2. Vivek Kumar Biswas, 24, Bihar 3. Madan Kumar, 23, Bihar Arrested: Purnia District, Bihar — October 22, 2023
Arresting Authority	Mangaluru City Police — Special Team under DCPs Sidharth Goyal, Dinesh Kumar BP, ACP Parameshwar Hegde
FIRs Registered	10 FIRs at CEN (Cyber Economic and Narcotic Crime) Station, Mangaluru. Total complaints: 60+ in Mangaluru. 116 cases registered in Bengaluru. 300+ frauds across India revealed during interrogation.
Data Source Exploited	Kaveri-2 (K-2) Software — Karnataka Stamps and Registration Department portal (kaveri.karnataka.gov.in)
Documents Recovered	1,000+ Karnataka registered documents (PDFs) 300+ Andhra Pradesh registered documents + Documents from other states
Assets Seized	Rs 3.6 lakh frozen across 10 bank accounts; Laptops; Printers; Fingerprint scanners; Mobile phones (sent for forensic analysis)
Victim Profile	Property owners who registered documents at Mangaluru Sub-Registrar Office. Losses ranged from Rs 2,000 to Rs 1 lakh per victim. Victims from Karnataka, Andhra Pradesh, and Telangana.
Status	Accused remanded to judicial custody. Kingpin still at large. 3-4 gangs identified as active in Bihar by police. Panchanama conducted at Bihar location.
Source	The Hindu (Dec 15, 2023); Deccan Herald (Nov 7, 2023); Mangalorean.com (Nov 12, 2023); Commissioner Press Conference October 29, 2023

CASE B: Bengaluru Northeast CEN Division Case (October–January 2024)

Accused Arrested: 1. Abuzar, 28; 2. Parvez — arrested Araria, Bihar. Additional: Rehman, Abuzar (2nd), Arif, and Nasir Ahamed — 4 additional Bihar-based accused in subsequent FIRs.

FIRs Registered: 4 separate FIRs at CEN Police Station, Northeast Division, Bengaluru. 116 total AEPS cases registered across Bengaluru.

SIT Constituted: Special Investigation Team led by DCP (Northeast) Laxmi Prasad formally constituted.

Losses: Rs 1.05 lakh recovered. Rs 10,000 deducted from Yelahanka woman. Rs 60,000 deducted from CRPF personnel.

Modus Operandi: Accused operated as 'Customer Service Point' (CSP) operators — licensed bank agents — to obtain and misuse AePS biometric devices. Used Karnataka Revenue Department portal to download land documents containing fingerprints.

Sources: ETV Bharat, January 17, 2024; Inkl/The Hindu, October 31, 2023

CASE C: Hyderabad Gang — Andhra Pradesh Registration Portal (June 2022)

Date: June 2022

Location: Hyderabad, Telangana

Data Source: Official website of Andhra Pradesh Registration and Stamps Department

Scale: 149 victims. Rs 14.64 lakh total fraud amount.

Evidence Seized: 2,500 cloned fingerprints. Various biometric device-related equipment. This is the largest single seizure of cloned biometric fingerprints documented in India to date.

Significance: Establishes the industrial-scale nature of this fraud — 2,500 pre-prepared clones in a single gang's possession demonstrates pre-planned, organised criminal enterprise, not opportunistic crime.

Source: LinkedIn Independent Research Report, 'Gaps in AEPS Exploited by Scammers', September 2023 (citing Hyderabad police records)

CASE D: Kolkata — West Bengal Property Portal (2023–2024)

Source: Kolkata Police initial investigation reports; MediaNama January 2024

Nature: Kolkata Police investigation revealed fraudsters downloaded biometric details from West Bengal's state property registration website (land deeds). Same Kaveri-style modus operandi applied to the Bengal registration portal.

Significance: Establishes the fraud's national spread — not confined to Karnataka/Bihar corridor. Pattern is replicable across any state that uploads documents with visible fingerprints.

CASE E: The RS Sharma Precedent — Identity Replication from Aadhaar Number (2018)

In a landmark demonstration of system vulnerability with documented evidence, RS Sharma — then Chairman of TRAI and founding Director General of UIDAI — publicly tweeted his own Aadhaar number as a test. The outcome, as documented in academic and journalistic records:

- **PII Extraction:** Multiple individuals obtained his full personal information using only the publicly shared Aadhaar number.
- **Identity Fraud Executed:** One individual successfully created a fake Aadhaar card in Sharma's name, which was accepted as genuine by Amazon and Facebook advertising services, and used to initiate commercial services.

This event is significant as evidence because it: (a) was conducted publicly with the participation of the UIDAI's own founding head; (b) demonstrates real-world exploitability of the Aadhaar ecosystem; (c) establishes that Aadhaar number alone is sufficient to initiate identity fraud chains.

Source: University of Washington JSIS Report, 2019; multiple contemporaneous media reports, July 2018

PART VI — TECHNICAL ANALYSIS: WHY AADHAAR BIOMETRICS ARE VULNERABLE

This section documents the publicly established technical vulnerabilities — as confirmed by government bodies, not speculative — that enabled the documented frauds.

6.1 AePS System Architecture Vulnerability

- **No OTP/PIN required:** AePS transactions require only (a) bank name, (b) Aadhaar number, and (c) fingerprint. Neither UIDAI nor NPCI specify whether AePS is enabled by default — the MeitY-managed Cashless India website confirms no activation is needed as long as the account is Aadhaar-linked.
- **No liveness detection (pre-October 2023):** AePS biometric scanners did not verify whether the finger presented was from a live human. This was the primary technical gap exploited. UIDAI had promised liveness detection rollout by March 2023 but missed the deadline. It was eventually pushed via software update in October 2023.
- **Weak access management:** UIDAI's own Additional DG confirmed that the organisation's official portal had access credentials held by thousands of unauthorised VLE operators — fundamental IAM failure.
- **Unsecured API endpoints:** 70+ government subdomains exposed authentication APIs allowing anyone to query the Aadhaar database with only basic demographic information (name, gender, DOB, Aadhaar number).

6.2 The Registry Portal Attack Surface

- **Legal requirement creates vulnerability:** Indian property registration law requires submission of fingerprints/thumb impressions as part of document execution. This is a statutory requirement under the Registration Act, 1908.
- **State digitisation exposes statutory biometrics:** When states digitised registry records and made certified copies available online (for transparency/RTI purposes), they inadvertently created a publicly accessible repository of biometric data.
- **Kaveri/K-2 (Karnataka), AP Registration Portal, Bengal Land Records:** All found to provide downloadable certified copies with clear fingerprint images. No masking applied pre-2023 advisory.
- **Post-MHA Advisory (February 2023):** Karnataka's Stamps and Registration Department modified Kaveri-2 to (a) provide only the first page of documents online and (b) require documents to show only the last 4 digits of Aadhaar (XXXX-XXXX format). However, a large volume of pre-2023 records remains available/cached.

6.3 AI & Deepfake Threat — Emerging 2025-2026 Dimension

As documented in the Fair Observer analysis (December 2025) and UIDAI's own Aadhaar Authentication for Good Governance Amendment Rules, 2025, AI poses a new escalating threat layer:

- **Synthetic biometric generation:** AI models can now generate synthetic fingerprint and iris scan images that pass some biometric scanners, documented in academic cybersecurity literature.
- **Synthetic identity creation:** Complete digital identity profiles — with AI-generated face images, synthesised voice, and cloned demographic data — are documentably achievable using leaked Aadhaar-linked datasets.
- **SIM swap vector:** Indian School of Business study found fraudulent SIM cards are primarily issued using fake/morphed Aadhaar documents. Fraudulent SIMs enable OTP bypass, banking credential theft, and UPI fraud — extending the damage chain far beyond AePS.

| Source: *Fair Observer*, December 19, 2025; *ISB Study on SIM Fraud and Aadhaar Verification*, 2025

PART VII — INSTITUTIONAL FAILURES & SYSTEMIC NEGLIGENCE

The following documented institutional failures are relevant to any claim of negligence, systemic failure, or regulatory dereliction in the instant proceedings.

7.1 UIDAI’s Pattern of Denial vs. Ground Evidence

A pattern of official denial contradicted by documented evidence is established across multiple years:

Date	Official UIDAI / Government Statement	Contradicting Evidence
November 2017	UIDAI: 'Aadhaar data is fully safe and secure and there has been no data leak or breach at UIDAI.'	Tribune investigation published January 2018: database fully accessible for Rs 500
January 2018	UIDAI files FIR against Tribune journalist who exposed breach, denying misreporting	WEF confirmed it as world's largest data breach; Avast corroborated findings
July 2023	MoS Finance: 'UIDAI has apprised that no incident of cloning of Aadhaar data has been reported.'	MHA/I4C had already issued advisory in February 2023 confirming biometric cloning across states. Police chargesheets in AP, UP, MP, Haryana confirmed gang operations.

7.2 UIDAI's Failure to Implement Promised Security Measures

- **Liveness Detection Promise (March 2023):** UIDAI promised liveness detection for all AePS fingerprint devices by March 2023. Missed. Implemented October 2023 — after hundreds of documented fraud cases using the gap.
- **Biometric Lock Awareness:** UIDAI's own mAadhaar app has a 'Biometric Lock' feature that can render biometric authentication inactive. Mass awareness was not conducted. Millions of victims were unaware this protective measure existed.
- **Ex-employee Access Not Revoked:** The Tribune reported 100,000+ ex-employees of MeitY retained free access to the UIDAI system after separation — fundamental access management failure.
- **Private Agency Enrolment Risk:** In 2010, UIDAI contracted private agencies for Aadhaar enrolment. Mindtree developed ECMP (Enrolment Client Multi-Plataforma) software installed on thousands of private computers — each a potential exfiltration point. Enrolment operators used their own fingerprint/iris as login — creating an untraceable authentication chain.

Source: Medium, 'Aadhaar Data Breach — How Sensitive Data of 1.3 Billion Indians Was Compromised', December 2022; University of Washington JSIS, 2019

PART VIII — LEGAL ANALYSIS: APPLICABLE REMEDIES

8.1 Criminal Liability — Accused Gangs

1. IT Act Section 66C — Identity Theft using biometric data (proven in multiple FIRs)
2. IT Act Section 66D — Cheating by personation through AePS device
3. Aadhaar Act Section 29 — Unauthorised use of biometric/identity information
4. IPC Section 420 — Cheating (financial deception of banks and victims)
5. IPC Section 120B — Criminal conspiracy (established through inter-state gang structure)
6. IPC Section 468/471 — Forgery/use of forged biometric artifacts

8.2 State Liability — Portal Operators

The Karnataka and Andhra Pradesh state governments, as operators of Kaveri and AP Registration portals respectively, may face civil liability under:

- **Aadhaar Act Section 39:** Disclosure of identity information in contravention of obligations.
- **IT Act Section 43A:** Failure to implement 'reasonable security practices and procedures' for sensitive personal data.
- **Constitutional Tort (Post-Puttaswamy):** Violation of the fundamental right to privacy through inadequate data security of government-collected biometric data.

8.3 UIDAI Regulatory Accountability

- **Failure to implement liveness detection timely:** Documented 7-month delay from promised date (March 2023 to October 2023) during which documented mass fraud occurred.
- **Parliamentary misrepresentation:** July 2023 statement denying Aadhaar data cloning incidents — contradicted by the MHA's own February 2023 advisory issued five months earlier.
- **Access management failures:** 100,000+ ex-official logins not revoked; 5,000+ officials blocked only after breach was publicly exposed.

PART IX — MASTER CITATION & EVIDENCE INDEX

#	Source	Nature	Date	Admissibility
1	The Tribune — Rachna Khaira Investigation	Investigative Journalism; FIR on record	Jan 3, 2018	High — admitted in SC
2	WEF Global Risks Report 2019	International Organisation Report	Jan 2019	High
3	I4C/MHA Advisory to States	Official Government Advisory	Feb 21, 2023	Primary — Govt Record
4	Mangaluru Commissioner Press Conference	Official Police Statement (FIR basis)	Oct 29, 2023	Primary — Police Record
5	The Hindu — Mangaluru Fraud Investigation	Verified Journalism	Dec 15, 2023	High
6	Deccan Herald — AEPS Fraud Report	Verified Journalism	Nov 7, 2023	High
7	I4C CEO Statement — Annual Conference	Official Government Statement	Jan 2024	Primary
8	Resecurity Inc. — Dark Web Analysis	Cybersecurity Research Report	Oct 2023	Expert Evidence
9	Lok Sabha Records — MoS Finance Statement	Parliamentary Record	Jul 2023	Primary — Hansard
10	Puttaswamy v. UoI — SC 9-Judge Bench	Supreme Court Judgment	2017	Binding Precedent
11	Puttaswamy v. UoI — Aadhaar Judgment	Supreme Court Judgment (5-Judge)	2018	Binding Precedent
12	MediaNama — AePS Fraud Analysis	Policy Journalism with Primary Sources	Jan 5, 2024	Secondary
13	UIDAI — Penalties for Fraud (Official FAQ)	Official UIDAI Website — Government Record	Current	Primary
14	Fair Observer — AI Threat to Aadhaar	Academic Policy Analysis	Dec 19, 2025	Expert Evidence
15	ETV Bharat — Bengaluru AePS Arrests	Verified Journalism (Police Source)	Jan 17, 2024	Secondary
16	Biometric Update — AePS Fraud Report	Industry Research Publication	Jan 2024	Secondary
17	Wikipedia — Data Breaches in India	Aggregated Reference (tertiary)	Jan 2026	Reference Only

PART X — CLOSING DECLARATION

This dossier has been compiled exclusively from publicly documented, independently verified, and government-acknowledged sources. It does not contain or suggest methods for committing fraud — rather, it documents established judicial, investigative, and governmental records of fraud that has already occurred, for the purpose of informing judicial proceedings.

The documented incidents collectively establish:

- **Pattern (Section 300 IEA):** A consistent and replicable modus operandi across multiple states, gangs, and victims — establishing a systemic, organised criminal enterprise rather than isolated incidents.
- **Institutional knowledge (for negligence claims):** UIDAI, state governments, and MHA were on notice of these vulnerabilities from as early as 2018, yet remedial action was delayed or resisted.
- **Scale of harm:** From 1.1 billion records exposed in 2018 to 815 million PII on dark web in 2023 — the scale warrants treatment as a national-level organised criminal operation.

Submitted for: Exclusive use in judicial/quasi-judicial proceedings by authorised legal counsel.

Date of Compilation: March 2026

Classification: CONFIDENTIAL — LEGAL PROCEEDINGS